

GOVERNOR'S OFFICE,
AUSTIN, TEXAS, August 23, 1913.

To the Secretary of State:

As provided in Section 14 of Article 4 of the Constitution of Texas, I transmit herewith for file in the office of the Secretary of State House Bill No. 24, the same being "An Act making appropriations to pay the salaries of officers and employes of certain eleemosynary institutions of the State, and other expenses of maintaining and conducting them, as follows, to-wit: State Orphans Home; Confederate Home; Confederate Woman's Home; Blind Institute; Deaf and Dumb Institute; Epileptic Colony; Deaf, Dumb and Blind Institute for Colored Youths; State Institution for the Training of Juveniles; Tuberculosis Sanitarium at Carlsbad; State Lunatic Asylum; Southwestern Insane Asylum, and North Texas Hospital for the Insane; State Training School for Girls, and declaring an emergency."

Said House Bill No. 24 makes appropriations for the years beginning September 1, 1913, and ending August 31, 1914, and beginning September 1, 1914, and ending August 31, 1915, and makes regulations and prescribes the authority and duties of officers of the State in the expenditure thereof. Said House Bill No. 24 was received in the Governor's Office in the 19th day of August, 1913, at 9:00 p. m. Said House Bill No. 24 has been signed by me on this date and the items therein not objected to are approved. I append to said House Bill No. 24 at the time of signing the same this statement showing the items to which I object and the reasons therefor. Where the items objected to have no special reason assigned for that action, they are vetoed on the ground that the appropriations are not essential to the efficient administration of the State Government or of the particular department or institution for which they may have been made. The items which I have vetoed I have crossed the figures in said items out with red ink, so that there may be no misunderstanding as to the Governor's intention and purpose to disapprove the items.

I find the following provision at the conclusion of the appropriations for each of the institutions named in House Bill No. 24, to-wit: "The appropriations herein provided for are to be construed as the maximum sums to be appropriated to and for the several purposes named herein, and no expenditures shall be made, nor shall any obligations be incurred which, added to the actual expenditures, will exceed the amounts herein appropriated for either of the said purposes, except under the provisions provided for in Article 4342 of Chapter Two, Title Sixty-five of the Revised Civil Statutes of 1911."

The foregoing language clearly indicates that it was the purpose and intention of the Legislature to fix the amounts named in each item as the maximum appropriations and construe the words to mean that the Legislature intended that the Governor, in considering the sums appropriated, should exercise his judgment and reduce the amount of any item where he deemed it advisable and necessary; but it is necessary to make large reductions in the appropriations made by the Legislature in order to avoid an enormous increase in the tax rate, and not being desirous of subjecting the items to litigation I have concluded not to follow this course and make reductions in items, but to veto them outright.

Confederate Woman's Home.

(1) On page 6, the item of "Maintenance and support, groceries, drugs, clothing, laundry, dairy, meat market, vegetables, coal, wood, gas, electric lights and water," \$12,000.00 for the year ending August 31, 1915, is objected to and vetoed on the ground that the appropriation for the two years is excessive. There are now 38 inmates in this Home, and

the \$12,000 appropriated for the fiscal year ending August 31, 1914, will be almost sufficient to meet the requirements on this item for two years. In the case of Fulmore vs. Lane, according to a holding of the Attorney General in an opinion rendered to me on August 31, 1913, the \$12,000 appropriated can be used for the two years.

Blind Institute.

(1) On page 7 is the following item: "Salary of storekeeper and accountant, with board for himself and wife," \$1200.00 for each of the fiscal years ending August 31, 1914, and August 31, 1915. This item is objected to and disapproved because it is an increase in compensation to the extent of \$300.00 and board for one year for one person, which compensation is far in excess of that paid to storekeepers and accountants in other eleemosynary institutions. (2) On page 11 is the following item: "For remodeling and making fireproof the old buildings," \$78,000; and the following item: "To add third story to old building," \$21,000; and the following item: "For iron and concrete porches and galleries," \$12,000; and the following item: "New power house and laundry," \$12,000; and the following item: "For changing old power house into hospital and equipping," \$8500.00; and the following item: "To purchase additional grounds, or so much thereof as may be necessary," \$15,000.00. All of these items are objected to and disapproved. I regret very much that the condition of the State's revenue and a probable heavy increase in the tax rate require this course upon my part.

Deaf and Dumb Institute.

(1) On page 15 is the following item: "New buildings for girls' dormitories and detention room for contagious diseases, or so much thereof as may be necessary," \$30,000 for the fiscal year ending August 31, 1914; and the following item: "Addition to boys' dormitories," \$20,000.00 for the fiscal year ending August 31, 1914. These items are objected to and disapproved for the reasons stated in vetoing the appropriations for new buildings and improvements at the Blind Institute. (2) On page 15 are the following items: "Additional appropriations needed to equip new girls' and boys' dormitories, beds, mattresses and blankets," \$2500.00; "Steel lockers," \$1500.00; "Wiring, plumbing, lighting and heating same," \$2000.00 for the fiscal year ending August 31, 1915. These items are objected to and disapproved on the ground that they are unnecessary by reason of the disapproval of the appropriations for new buildings. (3) On page 16 is the following item: "For fire proof steel lockers for dormitories to replace present out of date and worn out ones, which are fire traps," \$2500.00 for the fiscal year ending August 31, 1915. This item is objected to and disapproved. (4) On page 16 is the following item: "Insurance of all institution buildings," \$1500.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. (5) On page 16 is the following item: "One supervisors of girls who shall have charge of girls in new dormitory," \$400.00 for the fiscal year ending August 31, 1915. This item is objected to and disapproved because of the disapproval of appropriations for the dormitories.

Epileptic Colony.

(1) On page 18 is the following item: "Fire fighting equipment, as per estimate of State Fire Marshal, S. W. English, or so much thereof as may be necessary," \$10,000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. (2) On page 18 is the following item: "For store room and employes house," \$10,000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. (3) On page 18 is the following item: "For increase in laundry," \$5000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. (4) On page 18 is the following item: "Laundry machinery," \$1000.00 for the fiscal year ending August

31, 1914. This item is objected to and disapproved. (5) On page 18 is the following item: "To build and equip four buildings, two each year, for housing 160 patients," \$37,500.00 for the year ending August 31, 1914, and \$37,500.00 for the year ending August 31, 1915. The item of \$37,500.00 for the fiscal year ending August 31, 1914, is objected to and disapproved. (6) On page 18 is the following item: "Recreation building," \$4000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. (7) On page 19 is the following item: "Maintenance and support," \$10,000.00 for the year ending August 31, 1915. This item is objected to and disapproved on the ground that it will not be needed. (8) On page 19 is the following item: "Six day and night attendants," \$1800.00 for the year ending August 31, 1915. This item is objected to and disapproved. (9) On page 19 is the following item: "Two cooks," \$600.00 for the year ending August 31, 1915. This item is objected to and disapproved. All of these items are objected to and disapproved for the reason that it is necessary to make heavy reductions in the appropriations made by the Legislature for reasons already stated.

Deaf, Dumb and Blind Institute for Colored Youths.

(1) On page 20 is the following item: "Boys' dormitory," \$30,000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved.

State Institution for the Training of Juveniles.

(1) On page 22 is the following item: "Repairs to buildings, replacing burned barn, overhauling negro dormitory and general repairs, including heating equipment," \$35,000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. (2) On page 22 is the following item: "Equipment and extension of trades building," \$10,000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved.

Tuberculosis Sanitarium.

(1) On page 24 is the following item: "In case work of Austin office is transferred to Carlsbad—stenographer," \$600.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved, because the State Health Officer advises me that the stenographer will not be removed to Carlsbad. (2) On page 34 is the following item: "Two dormitories, one each year, for males and females with capacity for 50 patients each," \$20,000.00 for the fiscal year ending August 31, 1914, and \$20,000.00 for the fiscal year ending August 31, 1915. The item of \$20,000.00 for the fiscal year ending August 31, 1914, is objected to and disapproved. (3) On page 24 is the following item: "New Dairy Barn," \$2500.00 for the fiscal year ending August 31, 1914; and the following item: "Equipment for additional buildings," \$3500.00 for the year ending August 31, 1914. Both of these items are objected to and disapproved as not necessary. (4) On page 24 is the following item: "For improvement of grounds, walks, drives, irrigation pipe, etc," \$1250.00 for the fiscal year ending August 31, 1914, and \$1250.00 for the fiscal year ending August 31, 1915. The item of \$1250.00 for the fiscal year ending August 31, 1914, is objected to and disapproved. (5) On page 24 is the following item: "To make addition to subsistence building for dining rooms, servants' quarters and kitchen," \$5000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved.

State Lunatic Asylum.

(1) On page 26 is the following item: "Salary of third assistant engineer," \$600.00 for each of the fiscal years ending August 31, 1914, and August 31, 1915. This item is objected to and disapproved for both said fiscal years. (2) On page 26 is the following item: "Salaries of two ice men," \$840.00 for each of the fiscal years ending August 31,

1914, and August 31, 1915. This item is objected to and disapproved for both of said fiscal years. (3) On page 26 is the following item: "Salary of assistant carpenter," \$420.00 for each of the fiscal years ending August 31, 1914, and August 31, 1915. This item is objected to and disapproved for both of said fiscal years. (4) On page 27 is the following item: "For enlarging boiler house and purchasing new boilers, and other machinery, or as much as may be necessary," \$20,000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. (5) On pages 27 and 28 is the following item: "For building carpenter and blacksmith and industrial shop for patients," \$3000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. (6) On page 28 is the following item: "Equipping a pathological laboratory," \$1500.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. (7) On page 28 is the following item: "For new fence around Asylum grounds," for the fiscal year ending August 31, 1915, \$4000.00. This item is objected to and disapproved. (8) On page 28 is the following item: "For porches for negro female department," \$4000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. (9) On page 28 is the following item: "Hospital for 100 white men, equipped," \$40,000.00 for the year ending August 31, 1914. This item is objected to and disapproved. (10) On page 28 is the following item: "Hospital for 100 negro men, equipped," \$40,000.00 for the fiscal year ending August 31, 1915. This item is objected to and disapproved. (11) On page 28 is the following item: "Enlarging dining room and kitchen for negroes," \$6000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. After disapproving of the foregoing items there is left in the bill \$75,000.00 for new buildings for the State Lunatic Asylum for the two fiscal years. All of these items are disapproved because of excessive appropriations by the Legislature and the burdensome tax rate which would be required to pay said appropriations.

Southwestern Insane Asylum.

(1) On page 32 is the following item: "General repairs and paintings, extraordinary repairs on buildings, painting outside iron and woodwork and galleries of old buildings," \$9300.00 for the fiscal year ending August 31, 1914, and \$5300.00 for the fiscal year ending August 31, 1915. The item of \$5300.00 for the fiscal year ending August 31, 1915 is objected to and disapproved on the ground that the appropriation for the first fiscal year will be sufficient for two years, or until the next Legislature meets to supply further needs. (2) On page 32 is the following item: "Remodel and repair old female infirmary," \$1000.00 for the fiscal year ending August 31, 1914, and \$1000.00 for the fiscal year ending August 31, 1915. This item is objected to and disapproved for both years. (3) On page 32 is the following item: "Enlarging baker shop and installing one bake oven (new)," \$2500.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. (4) On page 32 is the following item: "To erect two lavatory buildings for old wards," \$12,000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. (5) On page 32 is the following item: "Extraordinary repairs to administration building," \$10,000.00 for the fiscal year ending August 31, 1914. This item is objected to and disapproved. (6) On page 32 is the following item: "Removing and rebuilding fuel oil storage depot," \$2500.00 for the year ending August 31, 1914. This item is objected to and disapproved. With the foregoing items disapproved there is still left in the bill \$300,000.00, approximately, for new buildings and improvements for the Southwestern Insane Asylum. The items are vetoed to avoid the levying of a burdensome tax rate upon the people.

North Texas Hospital for the Insane.

(1) On page 35 is the following item: "General repairs and painting," \$15,000.00 for the fiscal year ending August 31, 1914, and \$15,000.00 for the fiscal year ending August 31, 1915. The items of \$15,000.00 for the fiscal year ending August 31, 1915, is objected to and disapproved. (2) On page 35 is the following item: "To erect and equip two buildings complete for consumptive patients, one each year," \$37,500.00 for the fiscal year ending August 31, 1914, and \$37,500.00 for the fiscal year ending August 31, 1915. The item of \$37,500.00 for each of the fiscal years named is objected to and disapproved.

Respectfully submitted,

O. B. COLQUITT,
Governor of Texas.